Senator Curtis S. Bramble proposes the following substitute bill:

TELECOMMUNICATIONS REVISIONS
2005 GENERAL SESSION
STATE OF UTAH
Sponsor: Curtis S. Bramble
LONG TITLE
General Description:
This bill amends and repeals portions of Title 54, Public Utilities, relevant to pricing
and competition by telecommunications corporations.
Highlighted Provisions:
This bill:
defines terms;
 exempts certain activities of telecommunications corporations from compliance
with rate schedules;
 exempts certain activities of telecommunications corporations from prohibitions on
rate or service preferences;
 expands pricing flexibility for certain telecommunications corporations and
services;
addresses the methods of filing price lists;
 eliminates the requirement that a telecommunications corporation petition the
Public Service Commission for pricing flexibility;
 requires an incumbent telephone corporation to provide basic residential service
throughout its service area;
 requires an incumbent telephone corporation to maintain basic residential service
rates at July 1, 2004 levels, except under certain circumstances;



26	 allows the Public Service Commission to review basic residential service by an
27	incumbent and others;
28	 allows the Public Service Commission to exempt an incumbent telephone
29	corporation from basic residential service provisions if comparable services exist at
30	comparable prices;
31	 provides for certain disclosures of competitive contracts;
32	 allows small incumbent telephone corporations to petition the Public Service
3	Commission for regulation by price, rather than traditional rate of return regulation;
4	 allows the Public Service Commission to exempt small incumbent telephone
35	corporations from certain pricing provisions under certain circumstances;
36	 allows the Public Service Commission to adjust rates for telephone corporations not
37	subject to price regulation; and
88	makes technical changes.
39	Monies Appropriated in this Bill:
10	None
41	Other Special Clauses:
12	None
13	Utah Code Sections Affected:
14	AMENDS:
15	54-3-7, Utah Code Annotated 1953
6	54-3-8, as last amended by Chapter 265, Laws of Utah 1998
17	54-8b-2, as last amended by Chapter 320, Laws of Utah 2002
18	54-8b-2.3, as last amended by Chapter 291, Laws of Utah 2000
9	54-8b-3.3, as last amended by Chapter 291, Laws of Utah 2000
0	54-8b-4.5 , as enacted by Chapter 88, Laws of Utah 1997
1	REPEALS:
52	54-8b-2.4 , as last amended by Chapter 291, Laws of Utah 2000
3	54-8b-2.5 , as last amended by Chapter 279, Laws of Utah 2004
54 55	Be it enacted by the Legislature of the state of Utah:

Be it enacted by the Legislature of the state of Utah:

56

Section 1. Section **54-3-7** is amended to read:

59

60

61 62

63

64

65

66

67

68 69

70

71

72

73

74

75

76

77

78

79

80

82

57	54-3-7.	Charges not to vary from schedules Refunds and rebates forbidden
58	Exceptions.	

Except as <u>provided</u> in this chapter [otherwise provided] or Chapter 8b, Public Telecommunications Law, no public utility shall charge, demand, collect or receive a greater or less or different compensation for any product or commodity furnished or to be furnished, or for any service rendered or to be rendered, than the rates, tolls, rentals and charges applicable to such products or commodity or service as specified in its schedules on file and in effect at the time; nor shall any such public utility refund or remit, directly or indirectly, in any manner or by any device, any portion of the rates, tolls, rentals and charges so specified; nor extend to any person any form of contract or agreement, or any rule or regulation, or any facility or privilege except such as are regularly and uniformly extended to all corporations and persons; provided, that the commission may, by rule or order, establish such exceptions from the operation of this prohibition as it may consider just and reasonable as to any public utility.

Section 2. Section **54-3-8** is amended to read:

54-3-8. Preferences forbidden -- Power of commission to determine facts.

- (1) [No] Except as provided in Chapter 8b, Public Telecommunications Law, a public utility [shall,] may not:
- (a) as to rates, charges, service, facilities or in any other respect, make or grant any preference or advantage to any person, or subject any person to any prejudice or disadvantage[: No public utility shall]; and
- (b) establish or maintain any unreasonable difference as to rates, charges, service or facilities, or in any other respect, either as between localities or as between classes of service.
- (2) The commission shall have power to determine any question of fact arising under this section.
- 81 Section 3. Section **54-8b-2** is amended to read:
 - 54-8b-2. Definitions.
- As used in this chapter:
- 84 (1) (a) "Aggregator" means any person or entity that:
- (i) is not a telecommunications corporation;
- 86 (ii) in the ordinary course of its business makes operator assisted services available to 87 the public or to customers and transient users of its business or property through an operator

00	service provider, and	
89	(iii) receives from an operator service provider by contract, tariff, or otherwise,	
90	commissions or compensation for calls delivered from the aggregator's location to the operator	
91	service provider.	
92	(b) "Aggregator" may include any hotel, motel, hospital, educational institution,	
93	government agency, or coin or coinless telephone service provider so long as that entity	
94	qualifies under Subsection (1)(a).	
95	(2) "Basic residential service" means a local exchange service for a residential	
96	customer consisting of:	
97	(a) a single line with access to the public switched network;	
98	(b) touch-tone or the functional equivalent;	
99	(c) local flat-rate unlimited usage, exclusive of extended area service;	
100	(d) single-party service;	
101	(e) a free phone number listing in directories received for free;	
102	(f) access to operator services;	
103	(g) access to directory assistance;	
104	(h) access to lifeline and telephone relay assistance;	
105	(i) access to 911 and E911 emergency services;	
106	(j) access to long-distance carriers;	
107	(k) access to toll limitations services; \$ [and] \$	
108	(1) other services as may be determined by the commission \$ [:] : AND	
108a	(m) NO FEATURE. ş	
109	[(2)] (3) "Certificate" means a certificate of public convenience and necessity issued by	
110	the commission authorizing a telecommunications corporation to provide specified public	
111	telecommunications services within a defined geographic service territory in the state.	
112	[(3)] (4) "Division" means the Division of Public Utilities established in Section	
113	54-4a-1.	
114	[(4)] (5) "Essential facility or service" means any portion, component, or function of	
115	the network or service offered by a provider of local exchange services:	
116	(a) that is necessary for a competitor to provide a public telecommunications service;	
117	(b) that cannot be reasonably duplicated; and	
118	(c) for which there is no adequate economic alternative to the competitor in terms of	

119	quality, quantity, and price.
120	(6) (a) "Feature" means a custom calling service available from the central office
121	switch, including call waiting, call forwarding, three-way calling, and similar services.
122	(b) "Feature" does not include long distance calling.
123	[(5)] (7) "Federal Telecommunications Act" means the Federal Telecommunications
124	Act of 1996, Pub. L. No. 104-104, 110 Stat. 56.
125	[(6)] (8) "Incumbent telephone corporation" means a telephone corporation, its
126	successors or assigns, which, as of May 1, 1995, held a certificate to provide local exchange
127	services in a defined geographic service territory in the state.
128	[(7)] (9) "Intrastate telecommunications service" means any public telecommunications
129	service in which the information transmitted originates and terminates within the boundaries of
130	this state.
131	[(8)] (10) "Local exchange service" means the provision of telephone lines to
132	customers with the associated transmission of two-way interactive, switched voice
133	communication within the geographic area encompassing one or more local communities as
134	described in maps, tariffs, or rate schedules filed with and approved by the commission.
135	[(9)] (11) "Mobile telecommunications service" means a mobile telecommunications
136	service:
137	(a) that is defined as a mobile telecommunications service in the Mobile
138	Telecommunications Sourcing Act, 4 U.S.C. Sec. 124; and
139	(b) in which the information transmitted originates and terminates in one state.
140	[(10)] (12) (a) "New public telecommunications service" means a service offered by a
141	telecommunications corporation which that corporation has never offered before.
142	(b) "New public telecommunications service" does not include:
143	(i) a tariff, price list, or competitive contract that involves a new method of pricing any
144	existing public telecommunications service;
145	(ii) a package of public telecommunications services that includes an existing public
146	telecommunications service; or
147	(iii) a public telecommunications service that is a direct replacement for:
148	(A) a fully regulated service;
149	(B) an existing service offered pursuant to a tariff, price list, or competitive contract; or

130	(C) an essential facility of an essential service.
151	[(11)] (13) "Operator assisted services" means services which assist callers in the
152	placement or charging of a telephone call, either through live intervention or automated
153	intervention.
154	[(12)] (14) "Operator service provider" means any person or entity that provides, for a
155	fee to a caller, operator assisted services.
156	[(13)] (15) "Price-regulated service" means any public telecommunications service
157	governed by Section 54-8b-2.3.
158	[(14)] (16) "Public telecommunications service" means the two-way transmission of
159	signs, signals, writing, images, sounds, messages, data, or other information of any nature by
160	wire, radio, lightwaves, or other electromagnetic means offered to the public generally.
161	[(15) "Same or substitutable" with reference to a public telecommunications service
162	means that the service is comparable to another service in terms of function, price, and quality
163	to an end user customer.]
164	[(16)] (17) "Substantial compliance" with reference to a rule or order of the
165	commission means satisfaction of all material obligations in a manner consistent with the rule
166	or order.
167	[(17)] (18) "Telecommunications corporation" means any corporation or person, and
168	their lessees, trustees, receivers, or trustees appointed by any court, owning, controlling,
169	operating, managing, or reselling a public telecommunications service.
170	[(18)] (19) (a) "Total service long-run incremental cost" means the forward-looking
171	incremental cost to a telecommunications corporation caused by providing the entire quantity
172	of a public telecommunications service, network function, or group of public
173	telecommunications services or network functions, by using forward-looking technology,
174	reasonably available, without assuming relocation of existing plant and equipment.
175	(b) The "long-run" means a period of time long enough so that cost estimates are based
176	on the assumption that all inputs are variable.
177	Section 4. Section 54-8b-2.3 is amended to read:
178	54-8b-2.3. Pricing flexibility.
179	(1) (a) A telecommunications corporation that obtains a certificate to compete with the
180	incumbent telephone corporation in a defined geographic area pursuant to Section 54-8b-2.1

181	may price any public telecommunications services it is authorized to offer, or any new public
182	telecommunications service, by means of a price list or competitive contract.
183	(b) Before the telecommunications corporation begins providing any authorized public
184	telecommunications service, it shall notify the commission of:
185	(i) its intent to begin providing the service; and
186	(ii) the defined geographic area in which it will provide the service.
187	(2) (a) Notwithstanding other requirements of this chapter relating to pricing flexibility,
188	beginning on May 2, 2005, an incumbent telephone corporation may offer retail end user public
189	telecommunications services by means of a price list or competitive contract in the same
190	manner as a competing telecommunications corporation as provided in [Subsections (2)(b) and
191	(c).] Subsection (1):
192	(i) if the incumbent telephone corporation:
193	(A) is in substantial compliance with rules and orders of the commission issued under
194	Section 54-8b-2.2; and
195	(B) has more than 30,000 access lines; and
196	(ii) except as provided in Subsection (2)(b).
197	[(b) (i) An incumbent telephone corporation may petition the commission for pricing
198	flexibility in:]
199	[(A) any proceeding in which another telecommunications corporation has petitioned
200	the commission for a certificate to provide specified public telecommunications services in a
201	defined geographic area that is within the incumbent telephone corporation's service territory;
202	or]
203	[(B) an independent proceeding after the other telecommunications corporation has
204	been certificated to provide specified public telecommunications services in a defined
205	geographic area that is within the incumbent telephone corporation's service territory.]
206	[(ii) In the proceeding, the commission shall, by order, grant pricing flexibility to the
207	incumbent telephone corporation for the same or substitutable public telecommunications
208	services in the same defined geographic area.]
209	[(iii) Pricing flexibility for any public telecommunications service shall become
210	effective in accordance with the procedure in Subsection (2)(b)(iv) when the following
211	conditions are met:

212	[(A) the commission has issued a certificate to the competing telecommunications
213	corporation;]
214	[(B) the competing telecommunications corporation has begun providing the
215	authorized public telecommunications service in the defined geographic area;]
216	[(C) the incumbent telephone corporation, by written agreement, stipulation, or
217	pursuant to an order of the commission, has allowed the competing telecommunications
218	corporation to interconnect with the essential facilities and to purchase essential services of the
219	incumbent telephone corporation; and]
220	[(D) the incumbent telephone corporation is in substantial compliance with the rules
221	and orders of the commission adopted or issued under Section 54-8b-2.2.]
222	[(iv) (A) The commission shall enter its final order either granting or denying a petition
223	for pricing flexibility under Subsection (2)(b) within 90 days of the date the incumbent
224	telephone corporation files its petition seeking pricing flexibility.]
225	[(B) If the commission has not entered an order within 90 days of the date the petition
226	is filed, the petition shall be considered granted.]
227	[(C) Pricing flexibility shall be effective 45 days following the granting of a petition
228	for pricing flexibility under Subsection (2)(b) unless the commission orders an earlier effective
229	date.]
230	(c) An incumbent telephone corporation may price any new public
231	telecommunications service by means of a price list or competitive contract.]
232	[(3) The commission may review any new public telecommunications service offered
233	by an incumbent telephone corporation after the applicable tariff, price list, or competitive
234	contract has taken effect.]
235	(b) (i) The incumbent telephone corporation's pricing flexibility shall be the same as a
236	competing telecommunications corporation's pricing flexibility for all public
237	telecommunications services except basic residential service.
238	(ii) The incumbent telephone corporation shall offer basic residential service
239	throughout the area in which the incumbent telephone corporation is authorized by certificate
240	to provide basic residential service.
241	(iii) Except as provided in Subsections (2)(b)(iv) and (v), and (2)(c), the incumbent
242	telephone corporation may not increase the price of basic residential service above the price as

243	of July 1, 2004.
244	(iv) The incumbent telephone corporation may make revenue neutral adjustments to
245	the price of basic residential service to reduce or eliminate differences in the price of basic
246	residential service in different portions of its service area.
247	(v) The incumbent telephone corporation may increase the price of basic residential
248	service based:
249	(A) on changes in local calling areas approved by the commission;
250	(B) changes in access charges approved by the commission; or
251	(C) other changes affecting basic residential service approved by the commission.
252	(c) (i) Upon request by the incumbent telephone corporation, but in any event no later
253	than May 2, 2007, the commission shall review whether any person is offering a service that
254	includes the essential components of basic residential service at a price comparable to the
255	incumbent telephone corporation's price for basic residential service in the area served by a
256	central office of the incumbent telephone corporation.
257	(ii) If, under Subsection (2)(c)(i), the commission determines that any person is
258	offering a service that includes the essential components of basic residential service at a price
259	comparable to the incumbent telephone corporation's price for basic residential service in the
260	area served by a central office of the incumbent telephone corporation, Subsection (2)(b) does
261	not apply in the area served by that central office.
262	[(4)] (3) Each price list shall:
263	(a) be filed with the commission[;]:
264	(i) electronically; or
265	(ii) by paper copies only if permitted by commission rule;
266	(b) describe the public telecommunications service;
267	(c) set forth the basic terms and conditions upon which the public telecommunications
268	service is offered; and
269	(d) list the prices to be charged for the public telecommunications service or the basis
270	on which the services will be priced.
271	[(5)] (4) Prices, terms, and conditions offered under price lists or competitive contracts
272	that are different from tariff prices, terms, and conditions for the same services are not
273	considered discriminatory under Section 54-3-8 and Subsection 54-8b-3.3(2).

274	[6] A price list filed with the commission under this section shall take effect five
275	days after it is filed with the commission.
276	[(7)] (6) (a) [The] Except as provided in Subsection (6)(b), the prices, terms, and
277	conditions of a public telecommunications service offered by a telecommunications
278	corporation pursuant to a competitive contract with a retail customer [shall] need not be filed
279	with the commission.
280	(b) Notwithstanding Subsection (6)(a), a copy of a competitive contract shall be
281	provided to the commission or division of public utilities if the commission or division of
282	public utilities, pursuant to general investigatory powers, requests a copy of the competitive
283	contract.
284	[(8)] (7) (a) [The] Subject to Subsection (7)(b), the commission may, as determined
285	necessary to protect the public interest, set an upper limit on the price that may be charged by
286	telecommunications corporations for public telecommunications services that may be priced by
287	means of a price list or competitive contract in a defined geographic area.
288	(b) The upper limit on price imposed under Subsection (7)(a) shall be applied to all
289	telecommunications corporations holding a certificate to provide the public
290	telecommunications services in the defined geographic area in a competitively neutral manner.
291	[(9)] (8) (a) The commission may revoke the authority of a telecommunications
292	corporation to offer a public telecommunications service pursuant to a price list or competitive
293	contract or the commission may adopt conditions or restrictions on the telecommunications
294	corporation's pricing flexibility if the commission finds:
295	(i) (A) the telecommunications corporation has <u>materially</u> violated statutes or rules
296	applicable to the specific service;
297	(B) there has been or there is an imminent threat of a material and substantial [change]
298	diminution in the level of competition; or
299	(C) competition has not developed; and
300	(ii) revocation or conditions or restrictions on the telecommunications corporation's
301	pricing flexibility is in the public interest.
302	(b) The party asserting that revocation or conditions or restrictions on the
303	telecommunications corporation's pricing flexibility should [occur] be imposed shall bear the
304	burden of proof.

305	[(10)] (9) The commission shall establish rules or procedures to protect confidential,
306	proprietary, and competitively sensitive information provided to the commission or the division
307	pursuant to this section.
308	(10) (a) An incumbent telephone corporation serving fewer than 30,000 access lines in
309	the state may petition the commission to be regulated under price regulation rather than
310	traditional rate of return regulation.
311	(b) In implementing price regulation for an incumbent telephone corporation serving
312	fewer than 30,000 access lines, the commission may modify the requirements of any provision
313	of this section if necessary to the individual circumstances of the incumbent telephone
314	corporation.
315	Section 5. Section 54-8b-3.3 is amended to read:
316	54-8b-3.3. Services that must be offered on a nondiscriminatory basis Public
317	telecommunications to be cost-based Packaged services Quality of service standards.
318	(1) (a) As used in this section, "cost-based" means that the prices for the
319	telecommunications services shall be established after taking into consideration the total
320	service long-run incremental cost of providing the service.
321	(b) The term "cost-based" does not prevent the establishment of prices:
322	(i) that promote the universal availability of service in the state[-]; or
323	(ii) that are offered by a telecommunications corporation for a public
324	telecommunications service in a promotional offer, or market trial, or to meet competition.
325	(2) [Notwithstanding] Except with respect to a price regulated service offered in a
326	promotional offer, or market trial, or to meet competition and notwithstanding any other
327	provision of this chapter:
328	(a) $[no]$ <u>a</u> telecommunications corporation with more than 30,000 access lines in the
329	state [and which] that provides a [tariffed] public telecommunications service [or a
330	price-regulated service shall] may not:
331	(i) as to the pricing and provisioning of the [tariffed] public telecommunications
332	service [or price-regulated service], make or grant any undue or unreasonable preference or
333	advantage to any person, corporation, or locality; or
334	(ii) in providing services [which] that utilize the local exchange network:
335	(A) make or give any undue or unreasonable preference or advantage to any person,

corporation, or locality; or

- (B) subject any person, corporation, or locality to any undue or unreasonable prejudice or disadvantage;
- (b) [tariffed] public telecommunications services [and price-regulated services] provided by a telecommunications corporation with more than 30,000 access lines in the state shall be nondiscriminatory, cost-based, and subject to resale as determined by the commission; and
- (c) [tariffed] public telecommunications services [and price-regulated services] may be packaged with other services, so long as they are also offered on a separate, unbundled basis.
- [(3) An incumbent telephone corporation may not price any public telecommunications service at a level which is less than the sum of:]
- [(a) the total service long-run incremental cost of nonessential facilities used to provide the public telecommunications service in a particular geographic area; and]
- [(b) the price of essential facilities used to provide the public telecommunications service in a particular defined geographic area.]
- [(4) Subsection (3) does not require that the price of residential telephone service which is priced below its total service long-run incremental cost on May 1, 1995, be increased. However, the price of any service that is below its total service long-run incremental cost may be increased annually as provided in Section 54-8b-2.4.]
- [(5) The commission shall examine the total service long-run incremental cost studies of an incumbent telephone corporation's public telecommunications services as needed to insure compliance with this section.]
- [(6)] (3) (a) In order to promote continued investment in the public telecommunications network [by incumbent telephone corporations] and to improve the quality of service for end users [in areas where competition has not developed, by September 30, 2000], the commission [shall] may adopt rules governing service quality standards to end users for all [tariffed] public telecommunications services.
- (b) The commission shall have the authority to enforce the rules adopted under this Subsection [(6)] (3) by granting billing credits to the affected end user where the noncompliance is for reasons within the [incumbent telephone] telecommunications corporation's control.

367	(c) The commission shall report annually to the Legislature concerning investment by
368	incumbent telephone corporations in the public telecommunications network in their service
369	areas and the quality of service to end users of tariffed public telecommunications services.]
370	(c) Rules adopted under this Subsection (3) on or after January 1, 2005, shall impose
371	no greater requirements or obligations on any telecommunications corporation:
372	(i) than were applicable to that telecommunications corporation under rules adopted
373	before January 1, 2005; or
374	(ii) than were imposed on telecommunications corporations that were not incumbent
375	telephone corporations, if the telecommunications corporation is not an incumbent telephone
376	corporation.
377	(d) An incumbent telephone corporation with less than 30,000 access lines in the state
378	is exempt from this Subsection $[(6)]$ (3).
379	Section 6. Section 54-8b-4.5 is amended to read:
380	54-8b-4.5. Commission order Negotiated provisions of services Contracts
381	under this section.
382	(1) (a) The commission may enter an order partially or wholly exempting any public
383	telecommunications service from any requirement of this title relating to rates, tariffs, or fares.
384	(b) The commission may authorize the provision of all or any portion of a public
385	telecommunications service under stated or negotiated terms to any person that is committed to
386	the acquisition of comparable telecommunications services from an alternative source of
387	supply through construction, lease, or any other form of acquisition.
388	(2) An incumbent telephone corporation may negotiate with the person or entity within
389	the incumbent telephone corporation's service territory for the provision of retail end user
390	public telecommunications services without regard to the provisions of any tariffs on file and
391	approved by the commission, or any price list or competitive contract filed under Section
392	54-8b-2.3 with the commission but any rate, toll, fare, rental, charge, or classification of service
393	in such contracts shall comply with [Subsection] Section 54-8b-3.3[(3)].
394	(3) (a) Within ten days after the conclusion of the negotiations and prior to the
395	execution of a contract under this section, the incumbent telephone corporation shall file with
396	the commission the proposed final agreements and other evidence of the public
397	telecommunications services to be provided, together with the charges and other conditions of

200	+ha	COTTION
398	une	service

- (b) (i) The commission may approve or deny an application, or begin adjudicative proceedings to consider approval of a contract under this section within 30 days of the filing of the application by the incumbent telephone corporation.
- (ii) If the commission begins adjudicative proceedings, the contract is effective when the commission orders that it is effective.
- (iii) If the commission fails to approve a contract under this section, or fails to begin adjudicative proceedings within 30 days, the final contract is effective.
- (c) In determining whether or not to approve a contract under this section, the commission shall consider all relevant factors, including, whether or not the contract for any rate, toll, fare, rental, charge, or classification of service:
 - (i) complies with [Subsection] Section 54-8b-3.3[(3)];
 - (ii) provides for adequate service at just and reasonable rates.
- (d) After a contract under this section has become effective, [if the incumbent telephone corporation is not subject to maximum price regulation for tariffed public telecommunications services under Section 54-8b-2.4,] the commission shall in the next general rate case for that incumbent telephone corporation:
 - (i) review the contract for consistency with the factors stated in this Subsection (3); and
- (ii) make any adjustment in its rate order, including retroactive adjustments, that are necessary to avoid cross subsidization from other regulated intrastate telecommunications services.
- (e) Subsection (3) does not apply to an incumbent telephone corporation subject to price regulation for public telecommunications services under Section 54-8b-2.3.
- (4) Any incumbent telephone corporation that provides public telecommunications services pursuant to a contract under this section may not offer the services under contract in a manner that unfairly discriminates between similarly situated customers.
- (5) Subject to Subsection (4), terms and conditions offered in contracts under this section that are different from tariff terms and conditions for the same services are not considered discriminatory under Section 54-3-8 and Subsection 54-8b-3.3(2).
- 427 Section 7. **Repealer.**
- This bill repeals:

01-20-05 10:52 AM

1st Sub. (Green) S.B. 108

- Section **54-8b-2.4**, **Price regulation -- Price index -- Maximum prices.**
- 430 Section **54-8b-2.5**, **Report to governor and Legislature.**